REPORT OF THE PLANNING AND DEVELOPMENT DEPARTMENT FOR

APPLICATION FOR REZONING Ord. 2015-0065

FEBRUARY 19, 2015

The Planning and Development Department hereby forwards to the Planning Commission, Land Use and Zoning Committee and City Council its comments and recommendation regarding Application for Rezoning **Ord. 2015-0065**.

Location:	Near the southeast quadrant of the intersection of Lem Turner Road and Interstate I-295 West 3191 Armsdale Road
RE Number:	014523-0025
Current Zoning District:	Planned Unit Development (PUD 2006-0729-E) Rural Residential-Acre (RR-Acre) Community/Commercial General-1 (CCG-1)
Proposed Zoning District:	Public Buildings and Facilities-1 (PBF-1)
Current Land Use Category:	Community/General Commercial (CGC) Medium Density Residential (MDR)
Planning District:	North (6)
Planning Commissioner:	North, 6 – Lisa King
City Council District:	The Honorable Ray Holt, District 11
Applicant/Agent:	Ray Spofford England-Thims & Miller, Inc. 14775 Old St. Augustine Road Jacksonville, Florida 32258
Owner:	Robert Franques Jacksonville Transportation Authority 100 North Myrtle Avenue Jacksonville, Florida 32204
Staff Recommendation:	APPROVE

GENERAL INFORMATION

Application for Rezoning **Ord. 2015-0065** seeks to rezone an approximately 10.13 acre parcel from PUD, CCG-1 and RR-Acre to the PBF-1 zoning district. The property was developed with an 11,000 square feet commercial building in 2007 (North Jax Motorsports), parking and stormwater facilities. The purpose of the application is to allow for redevelopment of the site as a JTA public mass transit station.

The site is located within the area designated as the Suburban Development Area and is within the notice zone of the Eden Group and Garden City Neighborhood Association.

STANDARDS, CRITERIA AND FINDINGS

Pursuant to Section 656.125 of the Zoning Code, an applicant for a proposed rezoning bears the burden of proving, by substantial competent evidence, that the proposed rezoning is consistent with the City's comprehensive plan for future development of the subject parcel. In determining whether a proposed rezoning is consistent with the 2030 Comprehensive Plan, the Planning and Development Department considers several factors, including (a) whether it is consistent with the functional land use category identified in the Future Land Use Map series of the Future Land Use Element; (b) whether it furthers the goals, objectives and policies of the Comprehensive Plan; and (c) whether it conflicts with any portion of the City's land use category does not automatically render it consistent with the 2030 Comprehensive Plan, as a determination of consistency entails an examination of several different factors.

1. Is the proposed rezoning consistent with the <u>2030 Comprehensive Plan</u>?

Yes. In accordance with Section 656.129 Advisory recommendation on amendment of Zoning Code or rezoning of land of the Zoning Code, the Planning and Development Department finds that the subject property is located in the CGC and MDR functional land use category according to the Future Land Use Map series (FLUMs) adopted as part of the 2030 Comprehensive Plan and is inconsistent therewith. The PBF-1 zoning district is a primary zoning district within both the CGC and MDR functional land use categories. A description of the CGC functional land use category follows:

CGC - GENERAL INTENT

Community General Commercial (CGC) is a category intended to provide for a wide variety of retail goods and services which serve large areas of the City and a diverse set of neighborhoods. Uses should generally be developed in nodal and corridor development patterns. Nodes are generally located at major roadway intersections and corridor development should provide continuity between the nodes and serve adjacent neighborhoods in order to reduce the number of Vehicle Miles Traveled. Development within the category should be compact and connected and

should support multi-modal transportation. All uses should be designed in a manner which emphasizes the use of transit, bicycle, and pedestrian mobility, ease of access between neighboring uses, and compatibility with adjacent residential neighborhoods. Transit-Oriented Developments (TOD), as defined in this element, are encouraged when in close proximity to an existing or planned JTA mass transit system station or Rapid Transit System (RTS). Density, location and mix of uses shall be pursuant to the Development Areas as set forth herein.

2. Does the proposed rezoning further the goals, objectives and policies of the <u>2030</u> <u>Comprehensive Plan</u>?

Yes. The proposed amendment is consistent with the following policies of the Future Land Use Element (FLUE) of the 2030 Comprehensive Plan:

FLUE Policy 1.1.8 Require that all new non-residential projects be developed in nodal areas, in appropriate commercial infill locations, or as part of mixed or multi-use developments such as Planned Unit Developments (PUDs), cluster developments, Traditional Neighborhood Design (TND) developments, and Locally Designated Historic Preservation Districts, as described in this element.

The proposed development will be in a nodal area and where it is intended that in conjunction with nearby residential and commercial activity it will serve as a catalyst for, and will function as, a multiple use development and transit oriented development.

Traffic Element (TE) Policy 1.5.2

The City shall coordinate with the Jacksonville Transportation Authority (JTA) and the North Florida TPO [through the Congestion Management System (CMS)] to steadily increase the number of riders using JTA bus routes within the City by 2020.

TE Policy 1.5.6

The City will continue to cooperate with the North Florida TPO and JTA in planning a high capacity transit system for Duval County. This system should be focused to serve the CBD and provide intermodal connections to other systems such as buses, bicycling, pedestrians, parking garages, and major attractions.

TE Policy 1.5.11

The City will continue its support of an enhanced transit system. The Rapid Transit System (RTS) is in the planning stage. While this system will be developed in phases, it will eventually provide major corridor transit service with a high level of frequency and speed of travel. This will be accomplished by using a mix of dedicated lanes within the street system and exclusive transit-way facilities, combined with the use of Intelligent Transportation System (ITS) technology solutions to move transit vehicles faster between destinations. The ITS solutions includes signal priority for transit vehicles, new fare collections systems, and real time travel information for riders. Other fixed route buses and feeder buses will be able to access the transitway to allow faster travel times and increased mobility for travelers. This system will allow higher capacities, improved travel time and performance characteristics, significantly better frequency of service with comfortable, safe stations and vehicles.

The development is a proposed to be a bus terminal.

3. Does the proposed rezoning conflict with any portion of the City's land use regulations?

No. The proposed rezoning is not in conflict with any portion of the City's land use regulations. The subject property meets the lot requirements of the PBF-1 zoning district as set forth in the Zoning Code and will be required to be developed with compliance to all provisions of the Land Development Manual and other federal, state and local regulations.

SURROUNDING LAND USE AND ZONING

The 10.13 acre parcel is located to the southeast of the intersection of Lem Turner Road and I-295 West. The property is developed with a retail building and stormwater retention. Specifically, the interstate highway and high capacity JEA transmission line is to the north, Gardenview Baptist Church and JEA substation is to the east, retail to the south and a WalMart across Lem Turner to the west. The surrounding land use categories, zoning and uses are as follows:

Adjacent Property	Land Use Category	Zoning District	Current Use(s)
North	CGC/MDR	RR-Acre	Church and
			Transmission Line
East	MDR/LDR	RR-Acre	Church
South	CGC	CCG-1	Retail
West	CGC	CCG-1	Retail

Therefore, the proposed rezoning is consistent and compatible with the adjacent and nearby commercial and residential zoning districts.

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SUPPLEMENTARY INFORMATION

Upon visual inspection of the subject property on February 11, 2015 the required Notice of Public Hearing sign was posted.

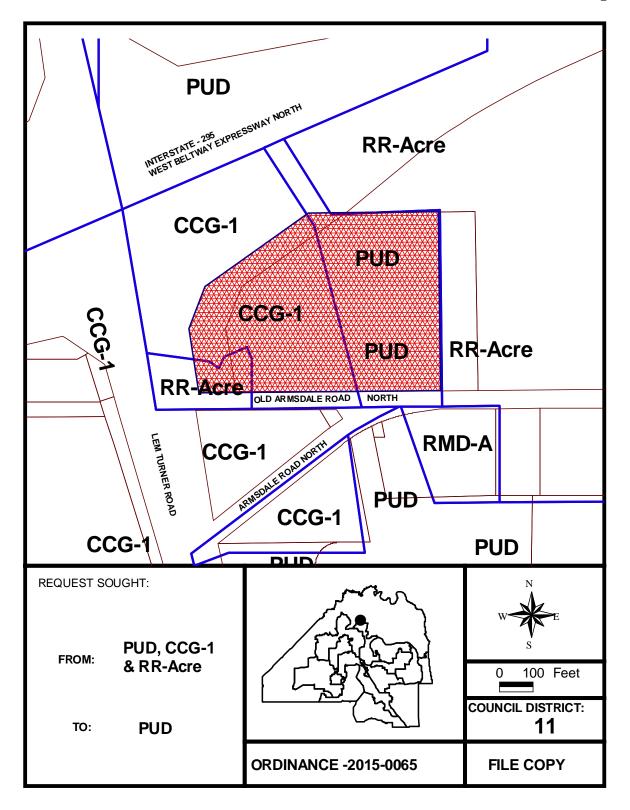


Figure 1. Subject property viewed looking north from Old Armsdale Road showing existing building and sign posted.

RECOMMENDATION

Based on the foregoing, it is the recommendation of the Planning and Development Department that Application for Rezoning **ORD. 2015-0065** be **APPROVED**.

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Application For Rezoning To Conventional Zoning District

Planning and Development Department Info							
Ordinance # 2015-0065 Staff Sign-Off/Date	PMD / 12/08/2014						
Filing Date 01/26/2015 Number of Signs to Post	t 8						
Hearing Dates:							
1st City Council 01/27/2015 Planning Comission	on 02/19/2015						
Land Use & Zoning 03/03/2015 2nd City Council	02/24/2015						
Neighborhood Association EDEN GROUP; GARDEN CITY NEIGHBORHOOD ASSOCIATION							
Neighborhood Action Plan/Corridor Study							

Application Info							
Tracking #	734	Application Status	PENDING				
Date Started	11/06/2014	Date Submitted	11/24/2014				

Last Name	ormation On A	First Name		Middle Name
SPOFFORD		RAY		
Company Nan	ne			
ENGLAND-THIN	MS & MILLER, INC			
Mailing Addre	SS			
14775 OLD ST	. AUGUSTINE ROA	D.		
City		State	Zip Code	
JACKSONVILLE		FL	32258	
Phone	Fax	Email		
9042653189	9046469485	SPOFFORD	R@ETMINC.CO	ОМ

General Information On Owner(s)

Check to fi	ill first Own	er with Applicant Info	
Last Name		First Name	Middle Name
FRANQUES		ROBERT	
Company/Tru	st Name		
JACKSONVILLE	TRANSPOR	TATION AUTHORITY	
Mailing Addre	SS		
100 N. MYRTLE	AVENUE		
City		State	Zip Code
JACKSONVILLE		FL	32204
Phone	Fax	Email	
9046303135		RTFRANQUEST@	JTAFLA.ORG

Property In	formation		
Previous Zonii	ng Application I	Filed For Site? 🗾	
If Yes, State A	pplication No(s) R-2006-0729	
Map RE#	Council District	Planning From Zoning District District(s)	To Zoning District
Мар			

019463 0100 11 6 PUD	PBF-1	
Ensure that RE# is a 10 digit number with a space (#########)	
Existing Land Use Category		
CGC		
Land Use Category Proposed?		
If Yes, State Land Use Application #		

Justification For Rezoning Application

SITE TO BE USED TO FACILITATE TRANSIT IN THE FORM OF BUS RAPID TRANSIT AT A CONVENIENT, EASILY ACCESSIBLE LOCATION NEAR AN INTERSTATE INTERCHANGE WITH A MINOR ARTERIAL ROADWAY.

General Lo	cation		
		AND LEM TURNER ROAD	
House #	Street Name, Type	e and Direction	Zip Code
3191	ARMSDALE RD		
Between St	reets		
INTERSTAT	= 295	and ARMSDALE ROA	D

Required Attachments For Formal, Complete application

pages of the app the staff as pres	ems must be attached to each application in the order prescribed below. All blication must be on 8½" X 11" paper with provision for page numbering by cribed in the application instructions manual. Please check each item below nformation required.
n	A very clear, accurate and legible legal description of the property on the form provided with application package (Exhibit 1). The legal description (which nay be either lot and block or metes and bounds) should not be a faint or listorted copy that is difficult to read or duplicate.
Exhibit A 📊 P	Property Ownership Affidavit - Notarized Letter(s).
Exhibit B 📝 A	Agent Authorization - Notarized letter(s) designating the agent.

Supplemental Information

Supplemental Information items are submitted separately and not part of the formal application

 \fbox One copy of the Deeds to indicate proof of property ownership.

Public Hearings And Posting Of Signs

No application will be accepted until all the requested information has been supplied and the required fee has been paid. Acceptance of a completed application does not guarantee its approval by the City Council. The applicant will be notified of public hearing dates on this application upon the filing of the application. The applicant or authorized agent MUST BE PRESENT at the public hearings. The required SIGN(S) must be POSTED on the property BY THE APPLICANT within 5 days after the filing of an application. The sign(s) may be removed only after final action of the Council and must be removed within 10 days of such action.

The applicant must also pay for the required public notice stating the nature of the proposed request which is required to be published in an approved newspaper AT LEAST 14 DAYS IN ADVANCE OF THE PUBLIC HEARING. (The Daily Record - 10 North Newnan Street,

Jacksonville, FL 32202 • (904) 356-2466 • Fax (904) 353-2628) Advertising costs are payable by the applicant directly to the newspaper and the applicant must furnish PROOF OF PUBLICATION to the Planning and Development Department, 214 North Hogan Street, Ed Ball Building, Suite 300, Jacksonville, Florida, 32202, prior to the public hearing.

Application Certification

I, hereby, certify that I am the owner or the authorized agent of the owner(s) of the property described herein, that all answers to the questions in this application and all information contained in the material attached to and made a part of this application, are accurate and true to the best of my knowledge and belief. I also attest by my signature that all required information for this rezoning application is completed and duly attached in the prescribed order. Furthermore, if the package is found to be lacking the above requirements, I understand that the application will be returned for correct information.

Agreed to and submitted

Filing Fee Information	
1) Rezoning Application's General Base Fee:	\$2,000.00
2) Plus Cost Per Acre or Portion Thereof	
10.10 Acres @ \$10.00 /acres	\$110.00
3) Plus Notification Costs Per Addressee	
8 Notifications @ \$7.00 /each	\$56.00
4) Total Rezoning Application Cost: \$2,166.00	
NOTE: Advertising Costs To Be Billed to Own	ner/Agent

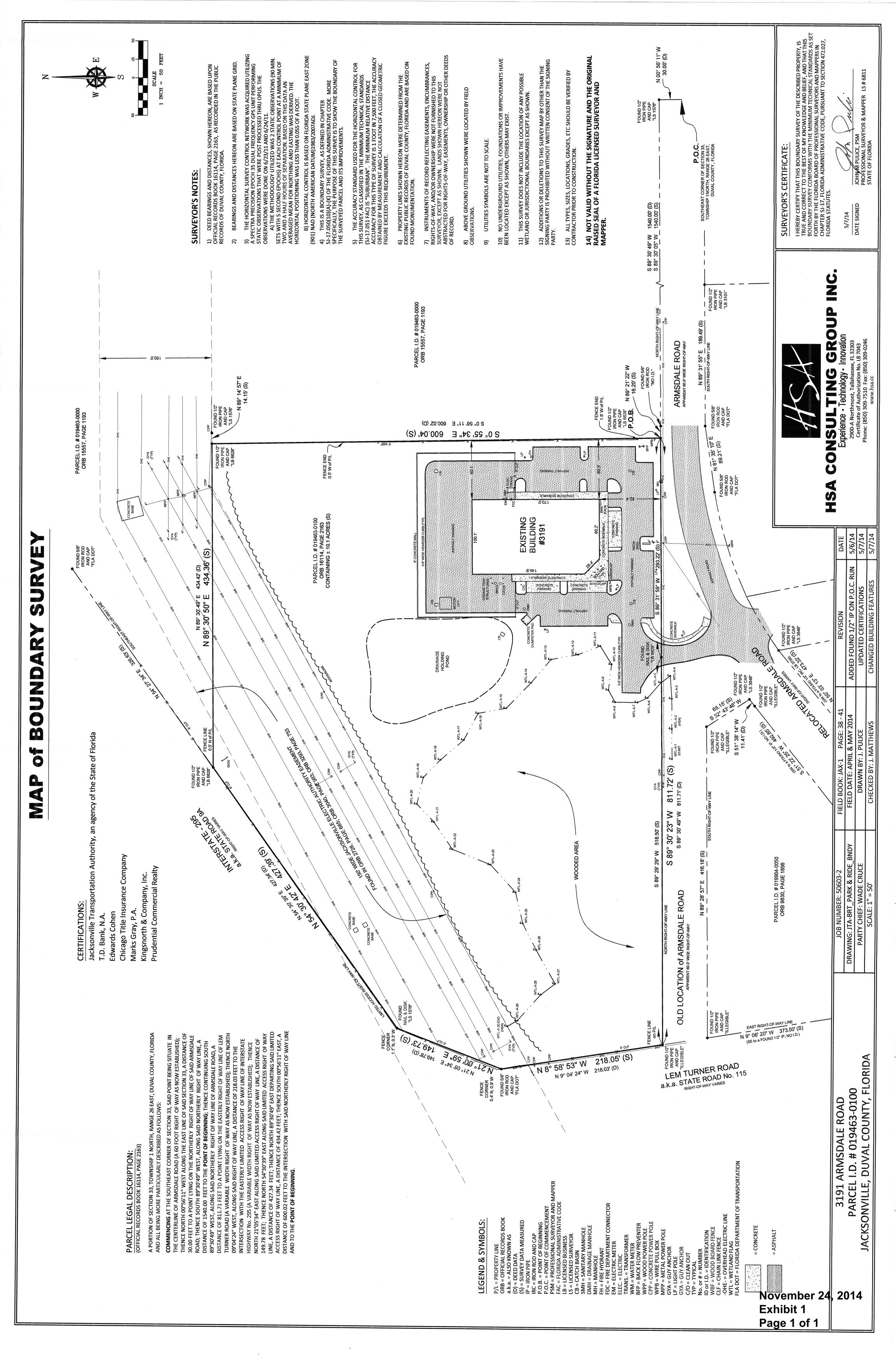


EXHIBIT A

Property Ownership Affidavit

Date: 11/24/14

City of Jacksonville

City Council / Planning and Development Department 117 West Duval Street, 4th Floor /214 North Hogan Street, Edward Ball Building, Suite 300 Jacksonville, Florida 32202

Re: Ownership Certification

Gentleman:

Kobert Frangues_____ hereby certify that I am the ١,

Owner of the property described in the attached legal description, **Exhibit 1** in connection with filing application(s) for ______ a rezoning

submitted to the Jacksonville Planning and Development Department.

(Owner's Signature)

STATE OF FLORIDA COUNTY OF DUVAL

The foregoing	affidavit	was	sworn	and	subscribed	before	me	this	24	day	of
Novembre)(mont	h), 🗾	2014	_(yea	ar) by	bert	Fr	an	ques		
who is personal									0		

as identification.

(Notary Signature)

GLORIA J. STEPHENS Notary Public, State of Florida My Comm. Expires Sep. 25, 2017 Commission No. FF 34039

Page _____ of _____

EXHIBIT B

Agent Authorization

Date: 11 / 24 / 14

City of Jacksonville

City Council / Planning and Development Department 117 West Duval Street, 4th Floor / 214 North Hogan Street, Edward Ball Building, Suite 300 Jacksonville, Florida 32202

Re: Agent Authorization for the following site location:

3191 Armsdale Road

Gentleman:

You are hereby advised that the undersigned is the owner of the property described in Exhibit 1 attached England-Thims & Miller, Inc. hereto. Said owner hereby authorizes and empowers ________ to act as agent to file application(s) for ______ a rezoning for the above

referenced property and in connection with such authorization to file such applications, papers, documents,

requests and other matters necessary for such requested change.

Robert Franques

(Owner's Signature)

STATE OF FLORIDA COUNTY OF DUVAL

The foregoing affidavit was sworn and s	subscribed before me this _2	day of Norrember (month),
2014 (year) by Robert FI	ranques,	who is personally known to me or has
produced	as identification.	

(Notary Signature)

GLORIA J. STEPHENS Notary Public, State of Florida My Comm. Expires Sep. 25, 2017 Commission No. FF 34039 Doc # 2014134170, OR BK 16814 Page 1101, Number Pages: 3, Recorded 06/17/2014 at 10:01 AM, Ronnie Fussell CLERK CIRCUIT COURT DUVAL COUNTY RECORDING \$27.00 DEED DOC ST \$13125.00

This instrument prepared by: RAYMOND G. ROBISON Fox, Wackeen, Dungey, Beard, Bush, Goldman, Kilbride, Waters & McCluskey, LLP 3473 SE Willoughby Blvd. Stuart, Florida 34994 TD01S49

SPECIAL WARRANTY DEED

Ad Valorem Tax Identification #019463-0100

2

THIS INDENTURE, made this <u>(2)</u> day of JUNE, 2014, between TD BANK, NA, a national banking association, whose address is 101 North State Road 19, Palatka, Florida 32177, Grantor*, and JACKSONVILLE TRANSPORTATION AUTHORITY, an agency of the State of Florida, whose address is 100 North Myrtle Avenue, Jacksonville, Florida 32204, Grantee*,

WITNESSETH, that said Grantor, for and in consideration of the sum of \$10.00 and other good and valuable considerations to said Grantor in hand paid by said Grantee, the receipt whereof is hereby acknowledged, has granted, bargained and sold to the said Grantee, and Grantee's heirs and assigns forever, the following described land, situate, lying and being in Duval County, Florida, to-wit:

SEE EXHIBIT "A" ATTACHED AND MADE A PART HEREOF

SUBJECT TO taxes accruing subsequent to December 31, 2013, zoning regulations in force and effect, restrictions, easements and road rights-of-way of public record;

and said Grantor does hereby warrant the title to said land for any acts of Grantor, and will defend the same against the lawful claims of all persons claiming by, through or under Grantor.

*"Grantor" and "Grantee" are used for singular or plural, as context requires.

SIGNATURE PAGE TO FOLLOW

3

SIGNATURE PAGE TO SPECIAL WARRANTY DEED

IN WITNESS WHEREOF, Grantor has hereunto set grantor's hand and seal the day and year first above written.

Signed, Sealed and Delivered in the presence of:

Ň all Name: 6 Please F Type or stamp Name:

Name Cor Deaner Please Print, Type or Stamp As to Grantor

TD BANK, NA, a national banking association the NTHIA MACK, Vice President

(CORPORATE SEAL)

STATE OF FLORIDA COUNTY OF PUTNAM

Sworn to and subscribed before me this $\underline{\mathscr{A}}^{\mathcal{H}}$ day of June, 2014, by CYNTHIA MACK, as Vice President of TD BANK, NA, a national banking association, on behalf of said association, who: $[\mathcal{A}]$ is personally known to me, or [] has produced ______ as identification, and who did take an oath.

(NOTARY SEAL)



J1 Name:

Typed, printed or stamped I am a Notary Public of the State of Florida having a commission number of _____ and my commission expires:

G:\TD BANK New Cases\S49 v Jacksonville Trans Authority\New Documents\SWD.wpd

OR BK 16814 PAGE 1103

EXHIBIT "A"

A portion of Section 33, Township 1 North, Range 26 East, Duval County, Florida and all being more particularly described as follows:

Commencing at the Southeast corner of Section 33, said point being situate in the centerline of Armsdale Road (a 60 foot right of way as now established); thence North 00° 56' 11" West along the East line of said Section 33, a distance of 30.00 feet to a point lying on the Northerly right of way line of said Armsdale Road; thence South 89° 30' 49" West, along said Northerly right of way line, a distance of 1540.00 feet to the point of beginning; thence continuing South 89° 30' 49" West, along said Northerly right of way line of Armsdale Road, a distance of 811.71 feet to a point lying on the Easterly right of way line of Lem Turner Road (a variable width right of way as now established); thence North 09° 04' 24" West, along said right of way line, a distance of 218.03 feet to the intersection with the easterly limited access right of way line of Interstate Highway No. 295 (a variable width right of way line, a distance of 149.78 feet; thence North 54° 30' 39" East along said limited access right of way line, a distance of 427.34 feet; thence North 89° 30' 49" East departing said limited access right of way line, a distance of 434.42 feet; thence South 00° 56' 11" East, a distance of 600.02 feet to the intersection with said Northerly right of way line and to the point of beginning.